Appendix 1 Locality Plan - dated 16 October 2017

No: PA 2017/5552/1

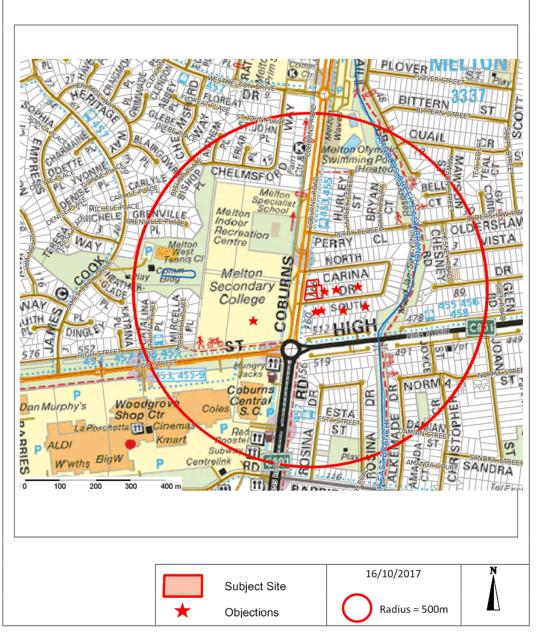
Address: 162, 164, 166 Coburns Road and 46 Carina Drive Melton 3337

Proposal: Use and development of the land for the purpose of a 24 hour, seven day per

week, triple-storey medical centre with associated landscaping and a

reduction in car parking

Ward: Coburn



Appendix 1 Locality Plan - dated 16 October 2017

No: PA 2017/5552/1

Address: 162, 164, 166 Coburns Road and 46 Carina Drive Melton 3337

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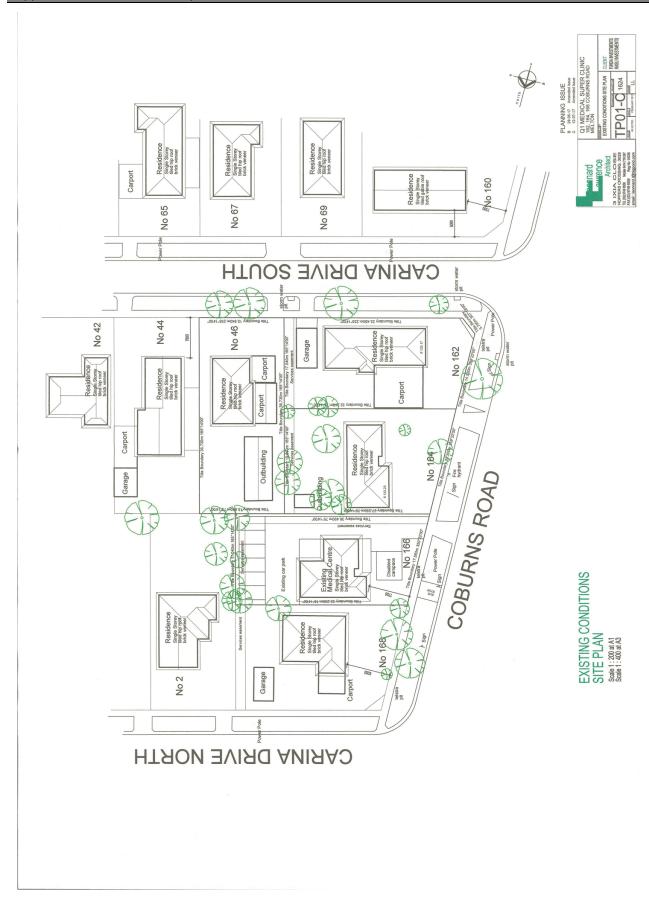
reduction in car parking

Ward: Coburn

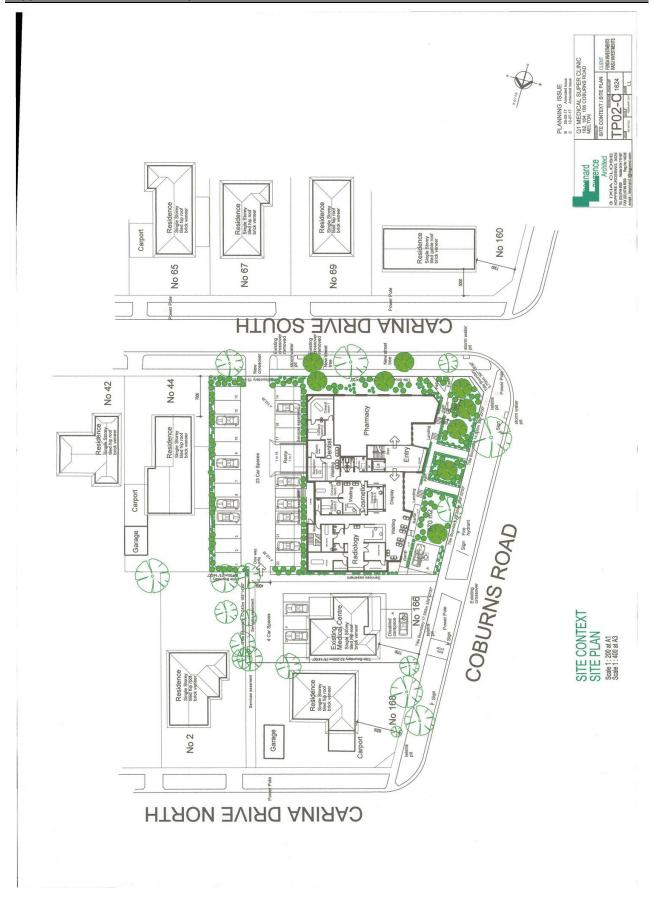


Subject Site

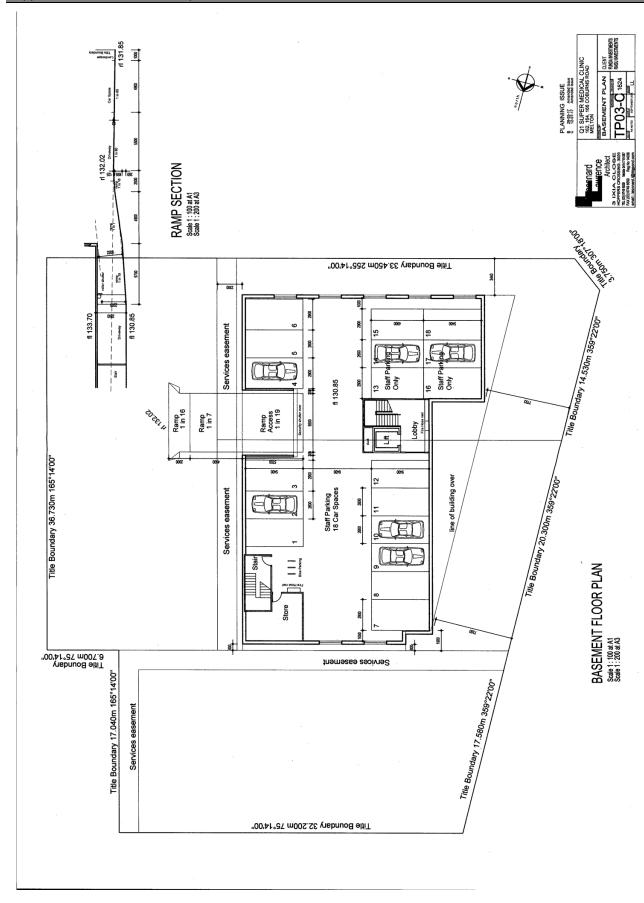
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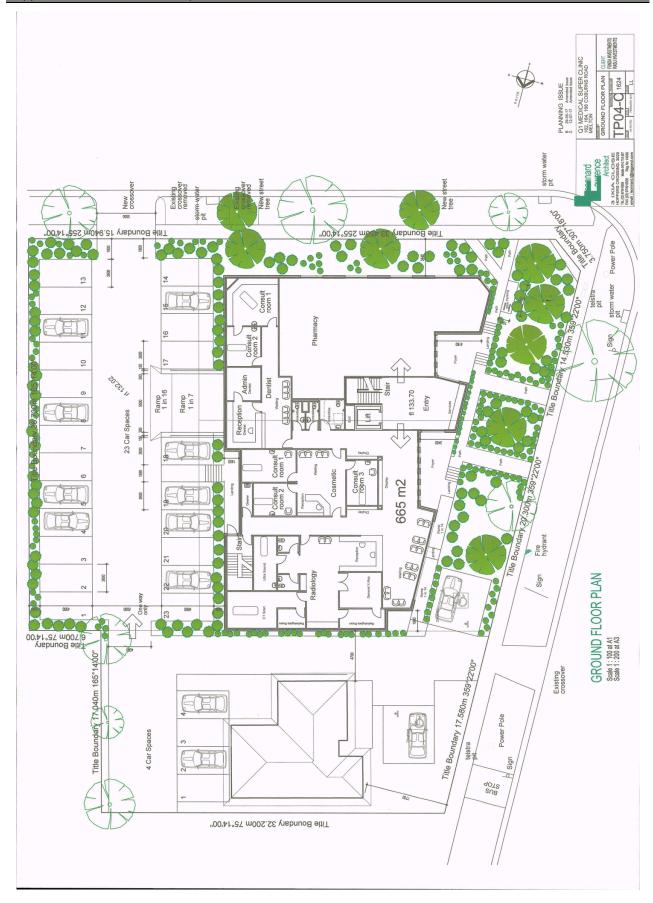
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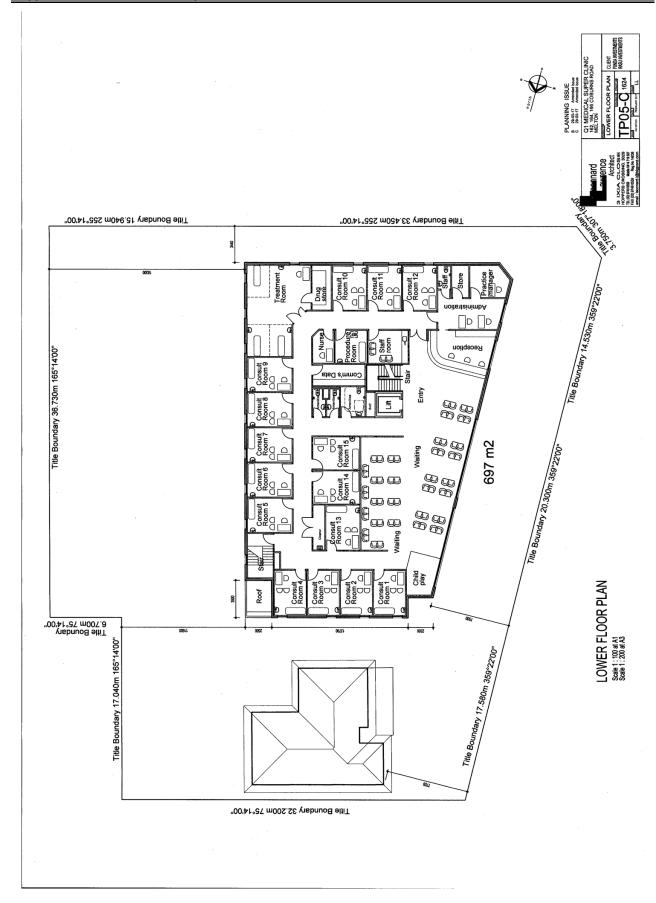


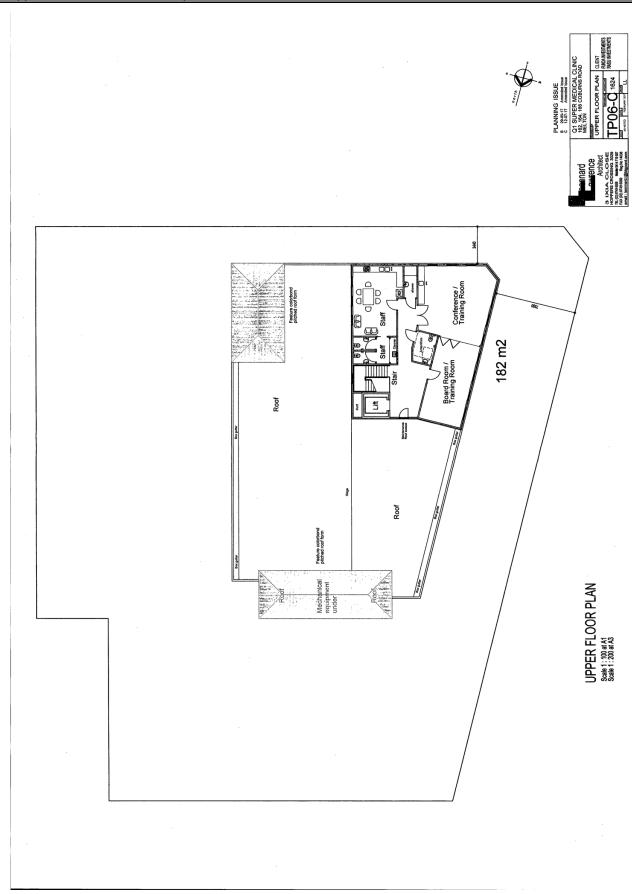
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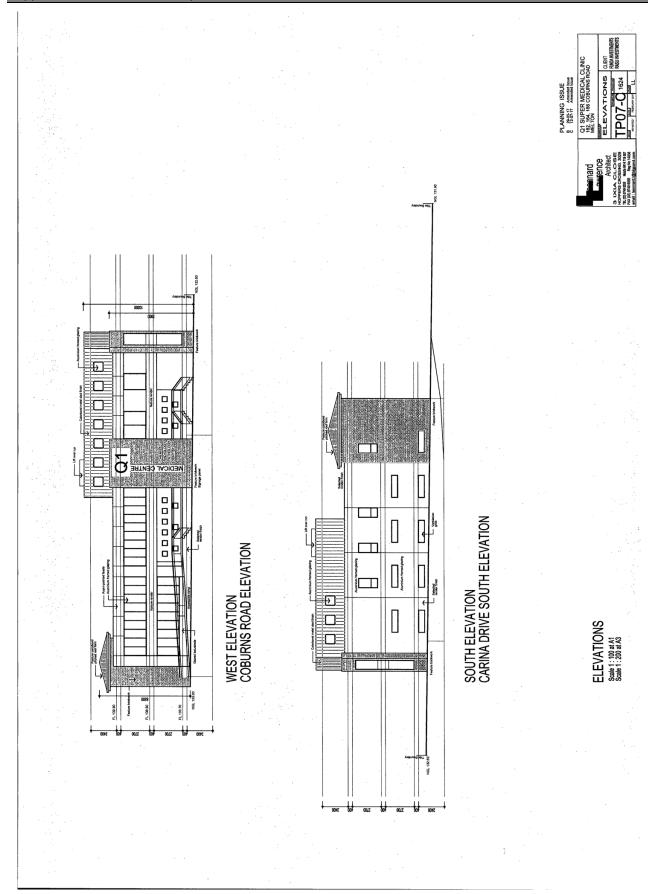
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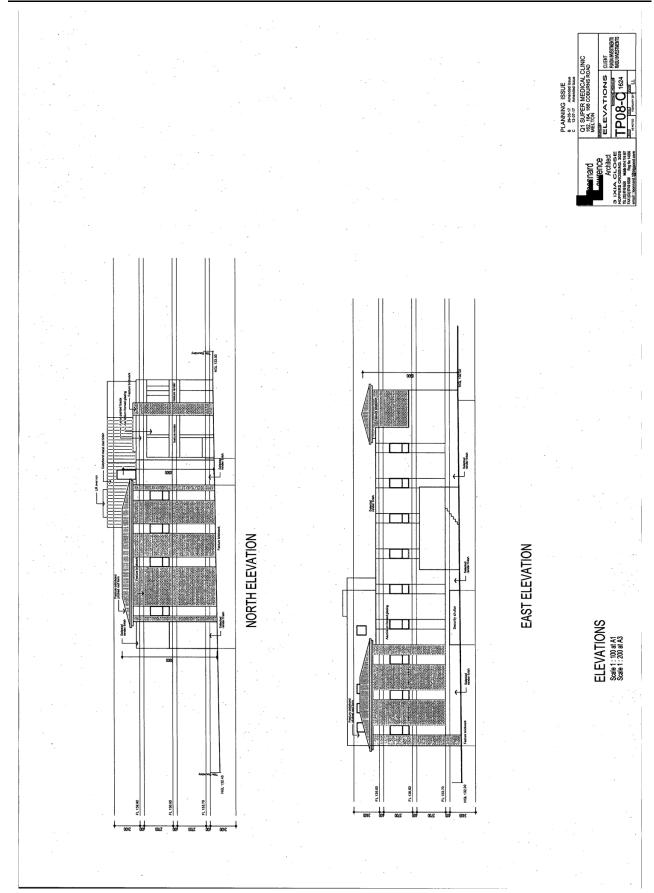




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Appendix 3 Assessment against Planning Scheme - undated

Appendix 3 - Assessment against relevant Planning Scheme controls

Planning Scheme Reference	Assessment
State Planning Policy Framewor	·k
Clause 15.01-1 (Urban design)	The objective of this clause is to create urban environments that are safe, functional and provide good quality environments with a sense of place and cultural identity.
	Relevant strategies to achieve this objective are as follows:
	Require development to respond to its context in terms of urban character, cultural heritage, natural features, surrounding landscape and climate.
	Promote good urban design to make the environment more liveable and attractive.
	Ensure new development or redevelopment contributes to community and cultural life by improving safety, diversity and choice, the quality of living and working environments, accessibility and inclusiveness and environmental sustainability.
	The proposal fails to respond to the built form of the surrounding area by reason of the height of the building and its visual bulk.
Clause 15.01-2 (Urban design principles)	The objective of this clause is to achieve architectural and urban design outcomes that contribute positively to local urban character and enhance the public realm while minimising detrimental impact on neighbouring properties. Relevant strategies to achieve this objective are as follows:
	Development must take into account the natural, cultural and strategic context of its location.
	A comprehensive site analysis should be the starting point of the design process and form the basis for consideration of height, scale and massing of new development.
	Recognition should be given to the setting in which buildings are designed and the integrating role of landscape architecture.
	New development should achieve high standards in architecture and urban design
	Any rooftop plant, lift over-runs, service entries, communication devices, and other technical attachment should be treated as part of the overall design.
	It is considered that the proposal would cause

	unreasonable visual bulk impacts when viewed from the adjoining properties. The scale, height and building form of the medical centre is not sympathetic to the character of adjoining dwellings and the streetscape.
Clause 15.01-5 (Cultural identity and neighbourhood character)	The objective of this clause is to recognise and protect cultural identity, neighbourhood character and sense of place.
	Relevant strategies to achieve this objective are as follows:
	Ensure development responds and contributes to existing sense of place and cultural identity.
	Ensure development recognises distinctive urban forms and layout and their relationship to landscape and vegetation.
	Ensure development recognises distinctive urban forms and layout and their relationship to landscape and vegetation. Ensure development responds to its context and reinforces special characteristics of local environment and place by emphasising:
	The underlying natural landscape character.
	 The heritage values and built form that reflect community identity.
	The values, needs and aspirations of the community.
	The design therefore does not appropriately respond or contribute positively to its context or provide an appropriate scale in terms of the bulk and height relative to the scale of the street and surrounding buildings.
Clause 17.01-1 (Business)	The objective of this clause is to encourage development which meet the communities' needs for retail, entertainment, office and other commercial services and provides net community benefit in relation to accessibility, efficient infrastructure use and the aggregation and sustainability of commercial facilities. Relevant strategies to achieve this objective are as follows:
	Locate commercial facilities in existing or planned activity centres.
	The proposal is contrary to this policy as the subject site is not located in an existing commercial area. A 24 hour medical centre should be located within a commercial area.
Clause 17.01-2 (Out-of-centre development)	The objective of this clause is to manage out-of-centre development.
	Relevant strategies to achieve this objective are as follows:

Appendix 3 Assessment against Planning Scheme - undated

•	Ensure that proposals or expansion of single use
	retail, commercial and recreational facilities outside
	activity centres are discouraged by giving preference
	to locations in or on the border of an activity centre.

 Ensure that out-of-centre proposals are only considered where the proposed use or development is of net benefit to the community in the region served by the proposal or provides small scale shopping opportunities that meet the needs of local residents and workers in convenient locations.

The proposal is contrary to this policy. A multi-practice medical centre should preferably be located in an activity centre.

Local Planning Policy Framework

Clause 21.01-2 (Urban Areas)

The residential character of Melton Township is older than the planned suburban estates in the Eastern Corridor. The development of Melton Township has occurred in a number of waves, which is evidenced by the progressive outward expansion of the township over a number of eras. Most of the housing is detached in style.

The Western Freeway runs through the centre of the Township, with the Melton Railway Station located approximately 1.5km south of the Freeway, and the two major retail centres (the High Street and Woodgrove Shopping Centre) located on its northern side.

Zone

Clause 32.08 (General Residential Zone)

The relevant purpose of this clause is:

- To implement the State Planning Policy Framework and the Local Planning Policy Framework, including the Municipal Strategic Statement and local planning policies
- To encourage development that respects the neighbourhood character of the area.
- To encourage a diversity of housing types and housing growth particularly in locations offering good access to services and transport.
- To allow educational, recreational, religious, community and a limited range of other nonresidential uses to serve local community needs in appropriate locations.

While the General Residential Zone (GRZ) allows nonresidential uses, overall, the proposal does not integrate well with the existing housing stock and presents a poor design response to the context of the site and

	surrounds.	
Particular Provisions		
Clause 52.05-9 Category 3 – High amenity areas	high-amenity areas are ord not detract from the appears a sign is displayed or the su	
	The proposed signage is co	nsidered satisfactory.
Clause 52.06 (Car parking)		ng is provided in accordance Policy Framework and Local ork.
	car parking spaces ha	of an appropriate number of ving regard to the demand he activities on the land and .
	To support sustainable motor car.	transport alternatives to the
	through the consolidatio	t use of car parking spaces n of car parking facilities.
	the amenity of the localit	•
		In and location of car parking eates a safe environment for and efficient use.
		eet the requirements of this the required 56 car spaces.
Clause 52.07 (Loading and Unloading of Vehicles)	loading and unloading of	se is to set aside land for commercial vehicles and to adverse affect on traffic flow
	Space should be provided unloading vehicles as specified	on the land for loading and fied in the table below.
	Floor area of building	Minimum loading bay dimensions
	2,600sqm or less in single occupation	Area 27.4sqm Length 7.6m Width 3.6m Height clearance 4.0m
	For every additional 1,800sqm or part	Additional 18sqm
		ot include provision of s such a waiver of this

	requirement is sought. It is generally accepted that deliveries to medical centres are delivered by a van or car. Such vehicles would use on-street car parking or on-site car spaces for short periods of time to drop off goods. For this reason, a waiver of this requirement is acceptable.
Clause 52.34 (Bicycle Facilities)	The purpose of this clause is:
	To encourage cycling as a mode of transport.
	To provide secure, accessible and convenient bicycle parking spaces and associated shower and change facilities.
	The total number of bicycle spaces required for a medical centre is the sum of the employee/resident bicycle rate and the visitor/shopper/student bicycle rate. The bicycle spaces rates are:
	Employee/resident: one to each eight practitioners.
	Visitor/shopper/student: one to each four practitioners.
	For 18 medical practitioners, seven bicycle spaces are required. Five bicycle rails for 10 bicycles have been provided to satisfy this requirement.
	Under this clause if five or more employee bicycle spaces are required, one shower for the first five employee bicycle spaces, plus one to each 10 employee bicycle spaces thereafter should be provided. One change room or direct access to a communal change room to each shower should also be provided. The change room may be a combined shower and change room.
	Given two employee bicycle spaces are required, provision of a shower and change room is not required. However a combined shower and change room is proposed for the medical centre.

Appendix 4 Response to Objections - undated

Appendix 4 - Response to Objections

Objection	Comment
Noise during construction	Objectors expressed concern regarding the noise that will be generated by the development – during construction and afterwards. During construction, requirements of the Environment Protection Authority will need to be adhered to for construction hours. If a permit is to issue a construction management plan would be required as permit condition to try to limit as much as practicable the impact on surrounding residential properties.
An additional medical centre is not required in the area considering the number of existing medical centres within the site's vicinity.	While it is acknowledged that there are a number of medical centres in the area, each application is considered on its merits. In this instance the proposal has been assessed against the relevant provisions in the Melton Planning Scheme and is not supported.
Risk of criminal activity associated with the use and development.	There is no evidence to suggest that the proposal would result in an increase in criminal activity.
Excavation works will cause structural damage on adjoining dwellings.	The developer will be required to meet relevant Building regulations for excavation and construction practices through the Building Permit process.
Car fumes from the proposed car park area will pose health issues.	This is not a matter that can be addressed as part of this application.
Property devaluation	It is a well-established planning principle that depreciation of land or property values as a result of a proposed development is not a relevant planning consideration.
Infrastructure impacts	The development would not cause an unreasonable burden on infrastructure within the area, noting that any necessary connections/upgrades are dealt with the relevant authorities or service providers.
Light pollution from car headlights	Light from vehicle headlights using the existing road network cannot be controlled by the proposed use and development or the Melton Planning Scheme and is an occurrence for many residential streets within Melton.
Waste collection	If a permit is to issue a condition would form part of the permit to ensure waste collection is undertaken in accordance with Council requirements. This would be a private collection and subject to an approved Waste Management Plan.

Appendix 5 Referral Comments - undated

Appendix 5 - Referral Comments

Type of Referral	Responses
Internal	
City Design Unit	Design Comments
	The proposed development is not compliant with its GS1 character area requirements under House Rules and has not addressed concerns raised. House Rules is only relevant to the extent that it sets the character bar rather than explicitly applying to non-residential uses.
	Side Setbacks
	Development remains built on boundary on the northern side. GS1 areas require ample separation between dwellings to achieve a sense of spaciousness. A minimum setback of 1m should be provided on the northern property boundary between the proposed development and existing medical centre.
	Site Permeability and Front Setback
	The proposed development continues to be hardstand dominated with site permeability at only 20%.
	Replace car parks in front setback area with landscaped garden beds.
	Built Form
	Reduce height to acceptable limit of 9m and add pitched roof elements such as skillion or hip roof forms, and provide colour palette, including to feature brickwork pattern. Avoid visual bulk and provide further material articulation on southern elevation to avoid overuse of alucobond panels (similar in treatment to northern elevation).
	Street Tree Removal
	Demonstrate that any proposed street tree removal is in accordance with Council's Tree Removal Policy and the preferred character statement of GS1 areas.
Building Services	No apparent building issues, the building surveyor will assess disabled requirements for this building, essential to comply with Disability Discrimination Act.

Appendix 5 Referral Comments - undated

Engineering Services

Engineering has concerns with the structure impacting on services in the easement. Two options are outlined below which will satisfy Council's concerns.

Option 1: Complete service depthing on stormwater pipe in easement and ensure the car park ramp down meets the minimum clearance of 400mm to overt of stormwater pipe. Apply for Melton City Council's build over easement application with plans showing pipe depth and alignment in relation to the design.

Option 2: Re-align stormwater pipe and pits to run through the middle of the carpark. A new easement will need to be created for the new stormwater alignment and drainage plans will need to be submitted to Council for approval. Apply for Melton City Council's build over easement application once new drainage plans are approved.

Council recommends Option 1. If minimum clearances are not met then the applicant has the decision to re-design or complete Option 2.

Council's Traffic and Transport Unit has reviewed the proposal and provided the following comments:

- The disabled car space fronting Coburns Road would be difficult to locate as the majority of the car parking spaces are located at the rear;
- If a disabled user is unable to park in the proposed disabled car space given its location or if it's occupied, the disabled user may be required to park at the rear car park and either walk through a set of stairs from the rear entry or walk around to access the building from the front. This is considered inappropriate given the proposal is a medical centre:
- There is no provision of a pedestrian path along the northern side of the proposed building;
- It is considered that motorists are likely to drive through in the opposite direction to the proposed one way arrangement at the rear car park as the proposal does not provide turning space;
- A 1m aisle extension is required abutting car space No. 6 in the basement to allow easy and efficient use of the car space.
- All car and bicycle spaces should be dimensioned and
- Reduce the number of medical practitioners to 12.

ORDINARY MEETING OF COUNCIL

13 NOVEMBER 2017

Item 12.13 Planning Application PA PA2017/5552 - Use and development of the land for the purpose of a 24 hour, seven day per week, triple storey medical centre with associated landscaping and a reduction in car parking At 162 - 166 Coburns Road and 46 Carina Drive, Melton Appendix 5 Referral Comments - undated

Operations	The tree removal policy does not support the removal of the tree. Justification is needed to outline why the tree must be removed as part of the project. The applicant should also articulate what steps they have taken to meet the requirements of Councils policy.
External	
Western Water	No response received

13 November 2017

Item 12.13 Planning Application PA PA2017/5552 - Use and development of the land for the purpose of a 24 hour, seven day per week, triple storey medical centre with associated landscaping and a reduction in car parking At 162 - 166 Coburns Road and 46 Carina Drive, Melton

Appendix 6 Notice of Refusal - undated

Appendix 6 - Grounds of refusal

The planning application is refused on the following grounds:

- The proposal fails to comply with the following clauses of the State Planning Policy Framework and the Zoning provisions of the Melton Planning Scheme in terms of respecting neighbourhood character: Clause 15.01-1, 15.01-2, 15.01-5, and 32.08, in particular the scale, height, appearance, building form and visual bulk of the medical centre is not sympathetic to the character of adjoining dwellings and the streetscape.
- The proposal fails to comply with the following clauses of the State Planning Policy
 Framework of the Melton Planning Scheme: Clause 17.01-1 and 17.01-2, in particular
 the location and intensity of the use will result in loss of residential amenity.
- The proposal fails to provide sufficient car parking as required under Clause 52.06 (Car Parking) of the Melton Planning Scheme and would result in an increased pressure for on-street parking in the surrounding area to an unacceptable degree.
- Removal of the Street tree in the Carina Drive South road reserve is contrary to Council's Tree Planting and Removal Policy.
- The proposal is contrary to zone provisions relating to non-residential uses serving a local function.